

# Incident Action Plan

## Community Overdose Action Team (COAT)

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Operational Period: November 1, 2019 to December 31, 2019



**Community Overdose Action Team**  
*Working Together To Combat Overdoses and Drug Abuse*

## BACKBONE SUPPORT APPROVAL

The following individuals have approved the Incident Action Plan (IAP) for this operational period on November 5, 2019.

Name	Organization
<b>Barbara Marsh</b>	<b>Public Health - Dayton &amp; Montgomery County</b>
<b>Jodi Long</b>	<b>Montgomery County Alcohol Drug Addiction and Mental Health Services</b>
<b>Brian Johns</b>	<b>Dayton Police Department</b>
<b>Marty Larson</b>	<b>Greater Dayton Area Hospital Association</b>
<b>Mary Kay Stirling</b>	<b>Montgomery County Common Pleas Court</b>
<b>Tom Marquis</b>	<b>Montgomery County Common Pleas Court</b>
<b>Daryl Wilson</b>	<b>Montgomery County Sheriff's Office</b>
<b>Joe Spitler</b>	<b>Montgomery County Criminal Justice Council</b>
<b>Brooke Ehler</b>	<b>Montgomery County Coroner's Office</b>
<b>Janine Howard</b>	<b>Public Health - Dayton &amp; Montgomery County</b>
<b>Jeff Jordan</b>	<b>Montgomery County Office of Emergency Management</b>
<b>Steve Stein</b>	<b>Butler Township Fire Department</b>



**IAP Prepared by:** Casey Smith, Operations Chief & Larry L. Cleek, Planning Chief

**Date/Time:** November 5, 2019

# Situational Status Report

## Community Overdose Action Team (COAT)

### 1. Situation to date

- Per the Montgomery County Coroner's Office, there are currently **235\*** accidental overdose deaths in 2019 as of October 31, 2019. (\*data August-October still preliminary).
- The COAT issued a Situation Report on October 11, 2019. Three EpiCenter anomalies were detected by home location between 11:00am on October 10, 2019 and 11:00am on October 11, 2019. The second and third anomalies were duplicates of the first anomaly. Visits to emergency rooms by Montgomery County residents exceeded the predicted value. There were 20 visits to emergency rooms, which exceeded the predicted value. A subsequent alert was issued by facility location at 2:00pm that included five new cases that were not present in the previous anomaly. On October 11, 2019, the COAT issued a press release warning those purchasing drugs on the street that there is a high likelihood that their drugs may be laced with fentanyl or other fatal chemicals.
- At the end of October, Miami Valley Bulk Smuggling Task Force, the FBI Safe Streets Task Force, and the RANGE Task Force seized over 40 pounds of fentanyl. The substances were tested and carfentanil was found mixed in with the fentanyl. On October 31, 2019, the Coroner's Office issued a press release alerting the public of the test results and warned that individuals purchasing products off the street need to know they could be getting anything, including lethal drug combinations such as the one identified in the aforementioned seizure.
- The Community Overdose Action Team received the Promising Practice Award from the Ohio Injury Prevention Partnership (OIPP). OIPP's mission is to prevent injuries in Ohio by promoting evidence-based interventions and collaborative partnerships. Priority areas for OIPP include: falls among older adults, drug overdose, and child/youth injury. The OIPP Promising Practice Award recognizes outstanding community-based interventions aimed at reducing the incidence of injury and violence in Ohio. It is their hope that through recognition of innovative and effective programs such as the COAT, that partners across the state will consider similar strategies in their injury prevention efforts.
- Operational period currently stands at 60 days.

### 2. Actions to date

- Steering Committee
  - Met April 18, 2019.

- Backbone Support
  - Met September 3, 2019.
  - Overview of the 2018 Poisoning Death Review Report was provided.
  - Reviewed and approved the Incident Action Plan.
  - Provided feedback on current and planned actions.
  - Discussed NaloxBox availability and plan for distribution in the community.
  - Reviewed an informal proposal from a digital marketing company that utilizes online platforms to mine for trends and other topics related to addiction and substance use disorders.
  - Reviewed proposed COAT structure changes as it relates to the Prevention Branch.
  
- Operations Section
  - Met on October 31.
  - Reviewed co-lead responsibilities.
  - Discussed new member onboarding process.
  - Discussed action planning process.
  - Reviewed the new COAT structure.
  - Branch leads provided a verbal update on progress to date, actions and shared information among members.
  
- Operations Branches
  - Education and Information Branch – met September 25 and October 23.
  - Harm Reduction Branch – met September 9 and October 7.
  - Treatment and Recovery Branch – met September 12.
  - Response Branch – met September 11 and October 28.
  - Criminal Justice Branch – met September 13.
  - Prescription Branch – met September 27 and October 25.
  - MCPC Opioid Prevention Subcommittee – met September 24 and October 22.
  
- Planning Section
  - Generated the current IAP.
  - Attended Operations Branch meeting.
  
- Joint Information Center (JIC)
  - Met September 25.
  - Released press release on October 11 warning that street drugs are being laced with deadly levels of fentanyl.
  - Reviewed content for COAT website.
  - Continue to report and responded to media requests as needed.
  
- Data Unit
  - Did not meet during last operational period.

**Actions to be completed**

- a. Steering Committee
  - Next meeting TBD.
  - Low attendance at last meeting – discussion to be had about potential restructuring.
- b. Backbone Support
  - Next meeting will be January 7, 2020.
  - Approval of IAP.
- c. Operations Section
  - COAT Project Manager to attend all operation branches meetings.
  - Each branch will receive an overview of the 2019 6-Month COAT Data Report as well as a review of collective impact and it's guiding principles.
  - COAT Project Manager will be updating branch rosters to ensure current member information.
  - Next Operations Section meeting is tentatively scheduled for December 23. Meeting will likely get moved to earlier date due to falling on a holiday week.
  - Gather all accomplishments and progress from Branch co-leads.
  - Move to Microsoft Teams, the new collaboration software we will use for COAT documentation storage, communication, etc.
  - Goal of rolling out COAT website.
  - Offer technical assistance to each of the Branches as needed.
- d. Planning Section
  - Gather information for next IAP.
  - Attend Backbone Support meeting to update on draft IAP.
  - Attend next Operations Branch meeting.
- e. Data Unit
  - Continue to meet as needed and provide data upon request.
  - Generate drug overdose and death data weekly.
  - Generate semi-annual reports.
- f. Joint Information Center
  - Finalize COAT website design.
  - Continue responding to requests from media.
  - COAT Media Briefing as needed or requested.
- g. Issue(s) – None

## On-going Progress

### Completed Actions During Operational Period

Completed Actions	Branch	Date Completed
The Recovery Alliance of Montgomery County Ohio (RAMCO) hosted a Healthy Recovery Community Picnic.	Treatment & Recovery Branch	September 2019
Hosted a fall conference for providers with topics related to the drug crisis and addiction. The conference - “Substance Use Disorder & Recovery: The Emerging Landscape” – was held October 17, 2019 at Sinclair and had over 120 attendees.	Prescription Branch	October 2019
Montgomery County Drug-Free Coalition Law Enforcement Committee completed a targeted blitz in west Dayton.	Drug Supply Control Branch	October 2019
Provided targeted educational outreach to over 90 service entity locations in areas with high drug-related dispatch call volume.	Criminal Justice Branch	October 2019
<b>Narcan Distribution:</b> <ul style="list-style-type: none"> <li>○ Project DAWN distributed 1,875 kits from January-September 2019.</li> <li>○ From January 1, 2019 to September 30, 2019, the Narcan Education and Distribution intervention of the Syringe Services Program has distributed 1,458 Narcan kits. Of the 1,458 kits, 1,131 kits were re-fills.</li> </ul>	Harm Reduction	September 2019
<b>Syringe Services:</b> <ul style="list-style-type: none"> <li>○ From January – September 2019, 219,350 syringes have been distributed at CarePoint.</li> </ul>	Harm Reduction	September 2019
Developed and ordered 5,000 fentanyl warning cards for those using street drugs. Warning cards will be distributed widely throughout the community.	Harm Reduction Branch	October 2019
Conducted one advertising campaign of the syringe services program. Campaign is currently running on a digital billboard at Jefferson Street in Dayton until 11/17/19.	Harm Reduction Branch	October 2019

Participated in National DEA Drug Take Back Day and helped staff collection at five take back sites throughout Montgomery County.	MCPC Opioid Subcommittee	October 2019
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## GOALS

The goal listed below is approved by the Backbone Support. This goal is in place for the duration of this collective impact approach.

1. Reduce the number of fatal drug overdoses.

## OBJECTIVES

The following objectives have been established by the Backbone Support. These objectives are in place to address concerns during this operational period.

- **Objective #1** - Align goals, objectives and activities of existing coalitions and organizations working to address the opioid epidemic and determine gaps.
- **Objective #2** - Improve multi-agency communications through exchange of COAT-related information and situational awareness data.
- **Objective #3** - Expand and focus public information efforts.
- **Objective #4** - Coordinate and improve opioid prevention and education activities.
- **Objective #5** - Improve methods for response, intervention, treatment and recovery efforts.



## Current Actions

### 1. Prescription Branch

#	Current Actions	Projected Start	Estimated Completion
1.	Promote and assist with dissemination plan for Opioid Warning Stickers created by the MCPC Opioid Subcommittee.	June 2019	December 2019
2.	Host a spring conference for providers with topics related to the drug crisis and addiction.	April 2019	May 2020
3.	Propose the Levels of Care Initiative for addiction to at least 2 major healthcare systems operating in Montgomery County region.	February 2019	Ongoing
#	Planned Actions	Projected Start	Estimated Completion
1.	Expand DEA-X waiver training with added emphasis on the rules and regulations to provide services, and work with primary care physicians on where they can refer patients to who are needing services provided by a waiver trained physician.	November 2019	June 2020
2.	Collaborate with local pharmacy education program to create a “Pharmacist Slow-Down” on talking with patients.	January 2020	April 2020

### 2. Drug Supply Control Branch

#	Current Actions	Projected Start	Estimated Completion
1.	Continue town-hall meetings on opioid crisis in the coming months.	July 2017	Ongoing
2.	Dayton Police Department and Ohio State Highway Patrol are holding monthly directed patrols to target guns and narcotics.	January 2017	Ongoing
3.	Montgomery County Drug Free Coalition Law Enforcement Committee will continue to hold community blitzes.	June 2017	Ongoing

### 3. Treatment and Recovery Branch

#	Current Actions	Projected Start	Estimated Completion
1.	Develop a working definition of recovery.	May 2019	December 2019
2.	Continue to identify and prioritize gaps in services.	December 2018	Ongoing
3.	Enlarge infrastructure for additional recovery housing and continue to develop and further enhance the system.	December 2018	Ongoing
4.	Continue to work with Mound Street Academy in developing and identifying partnerships and advocating for them to become a certified recovery high school.	February 2019	Ongoing
#	Planned Actions	Projected Start	Estimated Completion
1.	Visit an additional recovery housing community.	January 2019	December 2019
2.	Visit one recovery high school.	January 2019	December 2019
3.	Plan and support the second annual “Pong for a Cause” event for RAMCO.	May 2019	December 2019
4.	Promote GetHelpNow App with Mental Health and AOD providers, recovery houses, and recovery centers.	May 2019	Ongoing

### 4. Harm Reduction Branch

#	Current Actions	Projected Start	Estimated Completion
1.	Create a primary care informational sheet that can accompany survival tip cards to inform individuals on where they can go for non-emergent medical needs.	April 2019	November 2019
2.	In conjunction with ADAMHS and Premier, determine and evaluate the process of distributing Narcan in the Emergency Departments, starting with Miami Valley Hospital.	February 2019	December 2019
3.	Create 2 additional survival tip cards.  UPDATE: Tip cards are currently being designed on the following: Stimulants, Benzodiazepines, and Alcohol Use. Content is	January 2019	December 2019

	currently being researched for safe smoking and snorting.		
4.	Identify location in west Dayton for Mobile Unit to operate an additional syringe services program.	January 2019	December 2019
5.	Identify four additional sites for Project DAWN trainings in west Dayton.  UPDATE: Dakota Center has been rescheduled; discussions are taking place with the Dayton Fellowship Club, West Dayton AA Clubs and Napoleon’s Bar. Plans are also in development for outreach to specific churches in west Dayton.	January 2019	Ongoing
6.	Continue operating syringe services programs at the following locations: Life Enrichment Center (LEC), Vogel Health Center, and East End Community Center (Mobile Unit).  From April 2015 – September 2019, 610,949 syringes have been distributed at CarePoint.	LEC – April 2015 Vogel – Jan. 2017 Mobile Unit at East End – January 2019	Ongoing
7.	Continue Project DAWN training at the following locations: Montgomery County Jail (2x/month), MonDay Correctional (1x every other month), and Day Reporting Center (1x/month).	December 2017	Ongoing
8.	Continue Project DAWN trainings and educational presentations.		Ongoing
#	<b>Planned Actions</b>	Projected Start	Estimated Completion
1.	Provide outreach to Premier Health to develop plans for Narcan information and kit distribution in hospitals.	February 2018	December 2019
3.	Determine need for and feasibility of Syringe Drop Box program in Dayton and Montgomery County.	April 2019	December 2019
4.	Continue to provide Narcan training and maintain an average of 275 or more kits distributed per month.	January 2019	December 2019

## 5. Education and Information Branch

#	Current Actions	Projected Start	Estimated Completion
1.	Develop a website for the COAT.	April 2019	December 2019
2.	Promote recovery-oriented events and create list to track such events.  UPDATE: There will be an “Events” tab on the COAT website. Criteria for submitting events is still being determined.	April 2019	December 2019
3.	Create a COAT Speakers’ Bureau that encompasses ADAMHS’s Bureau.	January 2019	January 2020
4.	Create a bathroom stall advertisement that encourages individuals who struggle with addiction and substance use disorder to seek help and let them know that resources are available to help them.	November 2019	February 2020
5.	Host an educational training for faith-based organizations focused on the many aspects of addiction.	August 2019	April 2020
6.	Identify gaps and needs within the community around education/information for addiction.	March 2017	Ongoing
#	Planned Actions	Projected Start	Estimated Completion
1.	Provide education and outreach to the business community surrounding addiction and the stigma associated with employing someone who has faced addiction.	April 2019	January 2020
2.	Develop overdose prevention messaging inclusive of the African American community and develop a plan for dissemination.	December 2019	February 2020
3.	Develop a social media toolkit that includes information about addiction and recovery.	July 2019	April 2020

**6. Response Branch**

#	Current Actions	Projected Start	Estimated Completion
1.	Obtain and distribute educational materials and drug disposal pouches for Fire Departments.	October 2018	December 2019
2.	By December 2019, hold two additional Certified Peer Recovery Supporter Collaborative of Montgomery County meetings.  UPDATE: Meeting held October 4, 2019.	September 2019	December 2019
3.	Work with Ohio HIDTA to bring ODMaP, a software providing real-time overdose surveillance data, to Montgomery County law enforcement and fire / EMS jurisdictions.	April 2019	December 2020
4.	Finalize response plan for significant cluster and/or spike in overdoses.	April 2019	March 2020
#	Planned Actions	Projected Start	Estimated Completion
1.	Finalize Quick Response Team guidelines.	April 2019	March 2020
2.	Standardize what data is collected by Quick Response Teams in Montgomery County.	April 2019	March 2020

**7. Criminal Justice Services Branch**

#	Current Actions	Projected Start	Estimated Completion
1.	Develop a training protocol on the Risk Needs Responsivity (RNR) principle for treatment providers to learn about criminogenic risk factors and treatment interventions that reduce the risk to reoffend.	March 2019	December 2019

	UPDATE: CareSource has hired a staff person with a background in RNR. Training will be offered in conjunction with ADAMHS.		
2.	Create guidelines for treating/responding to meth-induced psychosis in the criminal justice population (jail, dispatch calls, etc.).	March 2019	February 2020
3.	<p>SIM Recommendation: Single Court Ordered Assessment Model. Streamlining court ordered assessment referral process to minimize duplication of services.</p> <ul style="list-style-type: none"> <li>- Subcommittee will be convened to investigate the possibility of establishing a single assessment process for the courts.</li> <li>- Pre-Trial Innovations Committee is convening to investigate the possibility of a single assessment. So as not to duplicate, COAT CJ Branch members offered to participate on this committee and report back on its progress.</li> </ul>	September 2018	Ongoing
#	<b>Planned Actions</b>	Projected Start	Estimated Completion

**The following documents are available upon request:**

- 2019 6-Month COAT Data Report
- 2018 COAT Annual Report
- 2018 COAT Data Report
- 2018 Poisoning Death Review
- Glossary of Program Definitions
- Community Overdose Action Team Organizational Chart
- Communications List
- Situational Status Reports

The documents listed above can be requested from Larry Cleek (Planning Chief) at 225-4483 or Casey Smith (Operations Chief) at 225-6026.

**The progress report is now its own stand-alone document and will be generated on a yearly basis.**